### VENTURA COUNTY COMMITTEE ON SCHOOL DISTRICT ORGANIZATION SPECIAL MEETING

Friday, March 22, 2019, 4:30 p.m.

Conejo Valley Unified School District, Board Room 1402 E. Janss Rd., Thousand Oaks, 91362

#### **AGENDA**

- 1. Call to Order
- 2. Pledge of Allegiance
- 3. Introduction of County Committee Members
- **4.** Public Comments (*Three minutes per speaker; 30 minutes maximum time allotment*) *Comments are restricted to items on the agenda*
- **5.** Information about Conejo Valley Unified School District's desired change in election process.
- **6.** PUBLIC HEARING on Conejo Valley Unified School District's desired change in election process from an at-large electoral process to a by-trustee area election process, pursuant to Education Code Section §5019(c)(1)
- 7. PUBLIC HEARING on Conejo Valley Unified School District's request that the State Board of Education waive the election requirements of Education Code Sections §5020 and §5030 in order to ensure the timely adoption of trustee areas and the District's transition from its current at-large electoral process to a by-trustee area election process
- **8.** Discussion and action by the County Committee to adopt County Committee resolution 19-02 approving the establishment of trustee areas and changing the method of election to a by-trustee area election process in the Conejo Valley Unified School District
- 9. Adjournment

The agenda for this meeting is posted for 72 contiguous hours prior to the meeting at the following locations:

\*Ventura County Office of Education, 5189 Verdugo Way, CA 93012

\*Conejo Valley Unified School District, 1402 E. Janss Rd., Thousand Oaks, CA 91362



# Presentation to the Ventura County Committee on School District Organization

March 22, 2019

Dr. Mark McLaughlin, Superintendent Jonathan Salt, Fagen Friedman & Fulfrost Larry Ferchaw, Cooperative Strategies

## Who are We?

- District serves students in southeastern Ventura County in the Thousand Oaks vicinity.
- Comprised of approximately: 19,000 Students
- The District believes ALL students deserve an exceptional educational experience filled with opportunity and choices.
- The District has taken this transition to a new election system very seriously.
- The District also believes in a partnership between the community, parents, students and faculty. Throughout the process, the District has been, and continues to be, committed to transparency and educating its residents with public meetings and hearings.

# Background

### • June 11, 2018

 Receive demand letter from attorney for prospective plaintiff alleging the District's elections violate the CVRA.

### November 20, 2018

- Open session presentation providing update and background on CVRA
- Board adopts resolution to:
  - Initiate transition to by-trustee area election system
  - State intent to seek waiver of election requirement from State Board of Education



# Community Outreach – Meeting Schedule Page 4 of 25

Informational Presentation					
November 20, 2018	District Office 6:00 p.m.				
Pre-Map Public Hearings					
December 4, 2018	2018 District Office 6:00 p.m.				
December 11, 2018	District Office	6:00 p.m.			
Public Hearings on Map Options					
January 22, 2019	District Office	6:00 p.m.			
February 5, 2019	District Office	6:00 p.m.			
February 19, 2019	District Office	6:00 p.m.			



### **Letters to Parents**

#### BOARD OF EDUCATION

John Andersen, President Sandee Everett, Vice President

#### BOARD OF EDUCATION

John Andersen, President Sandee Everett, Vice President Betsy Connolly, B.V.M., Clerk Pat Pheips, Trustee Mike Donn, Trustee

#### SUPERINTENDENT

Mark W. McLaughlin, Ed.D.



#### Public Hearings (Prior to Creation of Map Options)

Dote	Place	6:00 p.m.	
Tuesday, December 4, 2018 Public Hearing	Conejo Valley High School CVUSD Board Room 1402 E. Janss Road Thousand Oaks, CA 91362		
Tuesday, December 18, 2018 Public Hearing	Concjo Valley High School CVUSD Board Room 1402 E. Janss Road Theusand Oaks, CA 91362	6:00 p.m.	

#### Public Hearings (After Creation of Map Options)

Date	Place	Time	
Tuesday, January 22, 2019 Public Hearing	Conejo Valley High School CVUSD Board Room 1402 E. Janss Road Thousand Oaks, CA 91362	6:00 p.m.	
Thursday, February 5, 2019 Public Hearing	Conejo Valley High School CVUSD Board Room 1402 E. Janss Road Thousand Oaks, CA 91362	6:00 p.m.	
Tuesday, February 19, 2019 Public Hearing	Conejo Valley High School CVUSD Board Room 1402 E. Janss Road Thousand Oaks, CA 91362	6:00 p.m.	

NOTE: Board vote on trustee area boundaries to follow third Public Hearing: February 19, 2019 at a Board Meeting in the Conejo Valley High School - CVUSD Board Room, located at 1402 E. Janss Road, Thousand Oaks, CA 91362 at 6:00 p.m.

Dr. Mark W. McLaughlin

Superintendent

Phone: 805497.9511 www.conejousd.org

info@conejoust.org

1400 East Janes Food

Thousand Oaks, CA 91362

#### BOARD OF EDUCATION BOARD OF EDUCATION

John Andersen, President Sandee Everett, Vice President Betsy Connolly, B.V.M., Clerk Pat Phelps, Trustee Mike Dunn, Trustee

#### SUPERINTENDENT

Mark W. McLaughlin, Ed.D.



#### Audiencias públicas (antes de la creación de opciones de mapa)

Fecha	Lugar	Hora	
martes, 4 de diciembre de 2018 Audiencia pública	Conejo Valley High School CVUSD Board Room 1402 E. Janss Road Thousand Oaks, CA 91362	6:00 p.m.	
martes, 18 de dieiembre de 2018 Audiencia pública	Conejo Valley High School CVUSD Board Room 1402 E. Janss Road Thousand Oaks, CA 91362	6:00 p.m.	

#### Audiencias públicas (después de la creación de opciones de mapa)

Fecha	Lugar	Hora	
martes, 22 de enero de 2019 Audiencia pública	Conejo Valley High School CVUSD Board Room 1402 E. Janss Road Thousand Oaks, CA 91362	6:00 p.m.	
jueves, 5 de febrero 2019 Audiencia pública	Conejo Valley High School CVUSD Board Room 1402 E. Janss Road Thousand Oaks, CA 91362	6:00 p.m.	
martes, 19 de febrero 2019 Audtencia pública	Conejo Valley High School CVUSD Board Room 1402 E. Janss Road Thousand Oaks, CA 91362	6:00 p.m.	

NOTA: El voto de la Junta en los limites del área del fideicomiso se realizará después de la tercera audiencia pública: 19 de febrero de 2019 en una reunión de la Junta en la Escuela Preparatoria Conejo Valley - Sala de la Junta de CVUSD, ubicada en 1402 E. Janss Road, Thousand Oaks, CA 91362 a las 6:00 pm

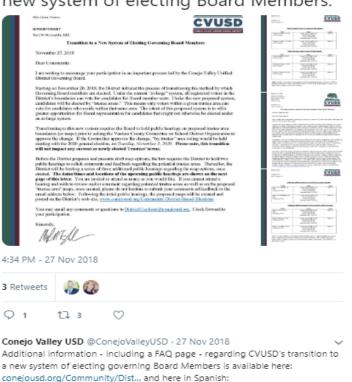
info@conejoust.org

Dr. Mark W. McLaughlin Superintendente



Notice of Public Hearing - CVUSD: Transition to a New System of Electing Governing Board Members: conejousd.org/News/ArtMID/36 ...

Please also find the below letter from Superintendent Dr. Mark McLaughlin regarding the District's transition to a new system of electing Board Members:









Conejo Valley USD @ConejoValleyUSD

Follow

The District has released 3 map options to the community for study & input as part of the transition to "by-Trustee-area" elections. Complete letter below & here: conejousd.org/Community/By-T ...

Map 1: conejousd.org/Portals/0/pdfs ... Map 2: conejousd.org/Portals/0/pdfs ... Map 3: conejousd.org/Portals/0/pdfs ...

November 2020 Board elections

This release of map options comes at the end of the "Pre-Map" period. The District, along with our independent demographer and legal counsel, engaged the community with two public hearings to solicit input before drawing map options.

Each map option for consideration:

- 1. Meets the equal population requirement (that each trustee area have equal population with up to a 10% variance);
- Creates at least one (and up to three) trustee area(s) wherein the African American, Asian, and Hispanic populations gain increased influence by Citizen Voting Age Population (CVAP/eligible voters) based on up-to-date CVAP statistics compared to District-wide averages;
- Complies with the Federal Voting Rights Act;
- Respects communities of interest as much as possible:
- 5. Is compact and contiguous as much as possible; and
- Follows man-made and natural geographic features as much as possible.







10:10 AM - 15 Jan 2019

12 Retweets 10 Likes















Conejo Valley USD @Conejo Valley USD - Jan 18

There is a CVUSD Board of Education meeting this Tues., 1/22. The agenda is now posted for this regularly scheduled meeting:

boarddocs.com/ca/coneio/Boar...

\*Please Note: A Public Hearing regarding the transition to a By-Trustee Area Election System will take place during this meeting.





1 1







Follow

This Tues. there's a Public Hearing regarding CVUSD's transition to a By-Trustee Area Election System. Public Notice below. Complete info regarding the By-Trustee Area Election System may be found on this website: conejousd.org/Community/By-T ... including NEW, addt'l District Map Drafts.



#### NOTICE OF PUBLIC HEARING

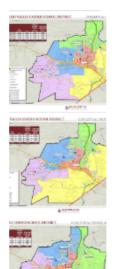
#### CONEJO VALLEY UNIFIED SCHOOL DISTRICT

NOTICE IS HEREBY GIVEN that a public beating will be held by the Governing Board of the Conejo Valley Unified School District as part of the transition to a by-trustee area election system to receive community comments and public testimony concerning proposed trustee

YOU WILL THEREFORE TAKE NOTICE THAT a public hening will be held before the Governing Board of the District as follows:

Coneje Valley High School - CVUSD Board Room 1402 E. Janss Road, Thousand Oaks, CA 91362

Please contact Shori Fehlman, Sonior Administrative Assistant, at (805) 497-9511, extension 214, if you require more information prior to the Public Henring.





#### Conejo Valley USD @Conejo Valley USD · Feb 1

There is a CVUSD Board of Education meeting this Tues., 2/5. The agenda is now posted for this regularly scheduled meeting; boarddocs.com/ca/conejo/Boar...

\*Please Note: A Public Hearing regarding the transition to a By-Trustee Area Election System will take place during this meeting.



#### NOTICE OF PURES REARING

CONSIDERALLEY STREET SCHOOL DISTRICT

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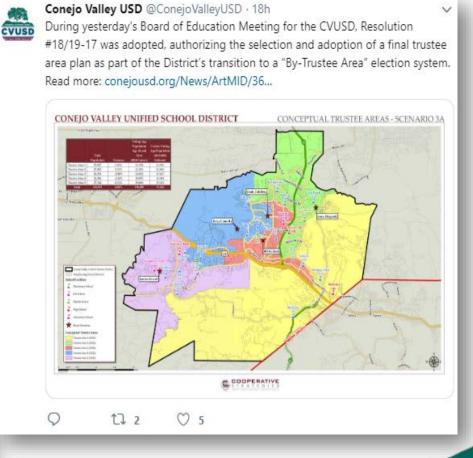
Comp. Valley High School - CVESD Brand Home 1402 E. James Road, Threatened Oute, CA 76362

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10:50 AM - 30 Jan 2019

2 Retweets 3 Likes







# In the News

#### Conejo Valley Unified receives demand letter to move to district-based elections

Alexa D'Angelo, Ventura County Star Published 11:12 a.m. PT Sept. 19, 2018 | Updated 2:32 p.m. PT Sept. 19, 2018

### Conejo school board to discuss moving to district-based elections Tuesday

Alexa D'Angelo, Ventura County Star Published 9:51 a.m. PT Nov. 5, 2018 | Updated 1:45 p.m. PT Nov. 5, 2018

### Conejo Valley Unified School District board votes to move to district-based elections

Alexa D'Angelo, Ventura County Star Published 8:56 a.m. PT Nov. 21, 2018 | Updated 2:15 p.m. PT Nov. 21, 2018

### School board elections to be decided by districts

/ November 29, 2018

By Dawn Megli-Thuna dawn@theacorn.com

### Draft voting maps due out in January

School district overhauling its election system | December 20, 2018

By Dawn Megli-Thuna dawn@theacorn.com

### Carving up Conejo USD

Draft district boundaries made public January 17, 2019

By Dawn Megli-Thuna 10 dawn@theacorn.com





## In the News



### Conejo school board to hear input on draft trustee area maps Tuesday

Alexa D'Angelo, Ventura County Star Published 8:00 a.m. PT Jan. 20, 2019 | Updated 2:23 p.m. PT Jan. 20, 2019

#### Trustees debate proposed voting maps

/ January 31, 2019

By Dawn Megli-Thuna dawn@theacorn.com

### School board decides tonight on voting map

Map will divide city into five districts, each that will select its own trustee | February 19, 2019

By Dawn Megli-Thuna dawn@theacorn.com

#### Board sets boundaries for future elections

Each section will pick its own representative | February 21, 2019

By Dawn Megli-Thuna dawn@theacorn.com



#### Conejo school board selects trustee areas for next election



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# **Comprehensive Website**

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#### BY-TRUSTEE AREA ELECTION SYSTEM

/ By-Trustee Area Election System

Community

#### By-Trustee Area Election System

View the Demand Letter

Frequently Asked Questions

Timeline and Key Dates

General CVUSD Maps

CVUSD School Attendance Boundaries Maps

District Map Drafts - CVRA

Closed Session Draft Maps/Scenario Maps 1. 2 & 3

Potential Election Sequencing

Videos of Presentations & Public Hearings

Presentations as PDFs

By-Trustee Area Elections in Other School Districts

Submit a Question or Concern

Elecciones en base a distritos

#### By-Trustee Area Election System

#### OVERVIEW

The Conejo Valley Unified School District currently elects its Board of Education members through an atlarge election system. Under this system, candidates for the Board of Education can reside anywhere in CVUSD's area of service and are elected by the registered voters that reside within CVUSD's area of

CVUSD received a <u>demand letter dated June 8, 2018</u> claiming that the District's current method of electing the Board of Education members through at-large elections violates the <u>California Voting Rights Act ("CVRA")</u>. This letter alleges that the District's elections "may be occurring by polarized voting," and threatens litigation if the District declines to adopt a By-Trustee Election System. A By-Trustee Election System is one in which CVUSD's area of service is divided into By-Trustee areas, and voters in each By-Trustee area choose their Board of Education representative, who must also live in that By-Trustee area.

On November 20, 2018, Conejo Valley Unified School District Board of Education members adopted a resolution declaring their intent to transition to a By-Trustee Area Election System in response to the demand letter.

Pursuant to <u>Election Code Section 10010</u>, CVUSD will conduct a series of public hearings over the next 90 days to receive community input on the composition of proposed election geographic areas for Board of Education seats. It is of the utmost important that residents participate and provide feedback during the upcoming public hearings. It is the District's desire to ensure that the proposed By-Trustee Areas reflect communities of interest and that the community is involved in this process.

Please review the Frequently Asked Questions page for additional information about district elections.

# Comprehensive Website - Schedule



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#### **BY-TRUSTEE AREA ELECTION SYSTEM**

/ By-Trustee Area Electron System Community

By-Trustee Area Election System

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By-Trustee Area Elections in Other School Districts

Submit a Question or Concern

Elecciones en base a distritos

#### Timeline and Key Dates

Tuesday, November 20, 2018 - 6 p.m. - Conejo Valley High School - CVUSD Board Room, 1402 E. Janes Road, Thousand Oaks

Board of Education Meeting/Adopt Resolution of Intent

The Board of Education adopted Resolution 18/19-11 declaring its intention to transition from at-large elections to district-based election for members of the School Board.

A Presentation from Jonathan Salt of Fagan Friedman & Fulfrost on the California Voting Rights Act also took place at this meeting. View the presentation here.

Resolution to Initiate a Transition to a By-Trustee Area Election System Commencing with the 2020 Governing Board Election and Statement of Intent to Seek a Waiver of the Election Requirement from the State Board of Education - motion carried 4-0. View the video here.

Tuesday, February 5, 2019 - 6 p.m. - Conejo Valley High School - CVUSD Board Room, 1402 E. Janes Road, Thousand Oaks

Board of Education Meeting/Public Hearing #2

Public Hearing #4: The Governing Board will convene a public hearing to receive public testimony concerning the composition of potential trustee voting areas associated with the District's transition to a by-trustee area election system in advance of the preparation of draft trustee voting area plans by the District's demographer. View the video of the Public Hearing here.

A presentation from Jonathan Salt of Fagen Friedman & Fulfrost LLP and Larry Ferchaw of Cooperative Strategies took place. View a PDF of the presentation here.

Tuesday, February 19, 2019 - 6 p.m. - Conejo Valley High School - CVUSD Board Room, 1402 E. Janes Road, Thousand Oaks

Board of Education Meeting/Public Hearing #3

Public Hearing #5: The Governing Board will convene a public hearing to receive public testimony concerning the composition of potential trustee voting areas associated with the District's transition to a by-trustee area election system in advance of the preparation of draft trustee voting area plans by the District's demographer. View the video of the Public Hearing here.

A presentation from Jonathan Salt of Fagen Friendman & Fulfrost LLP and Larry Ferchaw of Cooperative Strategies took place. View a PDF of the presentation here.

NOTE: Board vote on trustee area boundaries to follow third Public Hearing: February 19, 2019 at a Board Meeting in the Conejo Valley High School - CVUSD Board Room, located at 1402 E. Janss Road, Thousand Oaks, CA 91362 at 6 p.m. View the video of Agenda Item 3B; Approval of Final Trustee

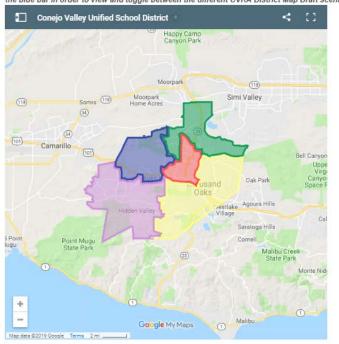
took place. View a PDF of the presentation here.



# Comprehensive Website



View the Demand Letter
Frequently Asked Questions
Timeline and Key Dates
General CVUSD Maps
CVUSD School Attendance Boundaries Maps
UPDATED District Map Drafts - CVRA
NEW Closed Session Draft Maps/Scenario Maps
1, 2 & 3
NEW Potential Election Sequencing
Videos of Presentations & Public Hearings
Presentations as PDFs
By-Trustee Area Elections in Other School Districts
Submit a Question or Concern
Elecciones en base a distritos



Scenario 1 - View Map

Scenario 2 - View Map Scenario 3 - View Map

Additional District Map CVRA Drafts - Added to this website on January 30th

Conceptual Trustee Areas - View Map: Scenario 2A (This District Map Draft was presented by a Community Member at the Tuesday, January 22, 2019 Public Hearing)

Conceptual Trustee Areas - View Map: Scenario 3A (This District Map Draft was presented by a Community Member at the Tuesday, January 22, 2019 Public Hearing)

Conceptual Trustee Areas - View Map: Scenario 3B (This District Map Draft was requested by Board Member(s) at the Tuesday, January 22, 2019 Public Hearing)



# Comprehensive Website - FAQs

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once draft maps are releas

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When will the 2020 U.S. Census data be considered for the formulation of the By-Trustee Area Election System maps?

Adjustments to the By-Trustee Area maps would need to be considered and adjusted in 2021 based on the 2020 U.S. Census data results.

Following each decennial federal census, Education Code 5019.5 specifically requires school districts with trustee area elections to adjust boundaries of any or all trustee areas of the district to ensure that one or both of the following conditions is satisfied:

- (1) The population of each area is, as nearly as may be, the same proportion of the total population of the district as the ratio that the number of governing board members elected from the area bears to the total number of members of the governing board.
- (2) The population of each area is, as nearly as may be, the same proportion of the total population of the district as each of the other areas.

(Education Code section 5019.5(a).)

The District is required to make any such adjustment by the first day of March of the year following the release of the new decennial census data. Therefore, the current census is used for the 2020 election but, depending on potential population growth and movement depicted via the 2020 census, the trustee area map lines may need to be adjusted to achieve equal population in advance of the 2022 election.

#### What if there is no candidate in one of the By-Trustee Areas?

There is a limited, 25 day window for candidates to file declarations of candidacy with the County Registrar to run for office. There is a limited, 25 day window for candidates to file declarations of candidacy with the County Registrar to run for office. This narrow window opens 113 days prior to the election and closes 88 days prior to the election. If no qualified candidate emerges from a Trustee area up for election, the Board may appoint to fill the vacancy from a resident of that Trustee area.

Unlike ordinary appointments, according to Education Code section 5326, if no candidate has been nominated by 83 days prior to the election, the Board is authorized to appoint a qualified person to the Board. Such appointment must occur at a Board meeting prior to election day and the appointed member will be "seated" to the Board at the organizational meeting. Unlike, most vacancies, vacancies and appointments due to failure to elect result in the appointee serving "as if elected" – for the full term. (Education Code section 5328.)

The District's Board Bylaw ("BB") No. 9223 (Filling Vacancies) describes the process for finding qualified candidates to appoint. Specifically, the District is required to advertise in the local media to solicit candidate applications or nominations and a committee consisting of less than a quorum of the Board shall ensure that applicants are eligible for Board membership and announce the names of the eligible candidates. The Board shall interview the candidates at a public meeting, accept oral or written public input, and select the provisional appointee by a majority vote. (BB No. 9223; see also Education Code section 5328.5.)

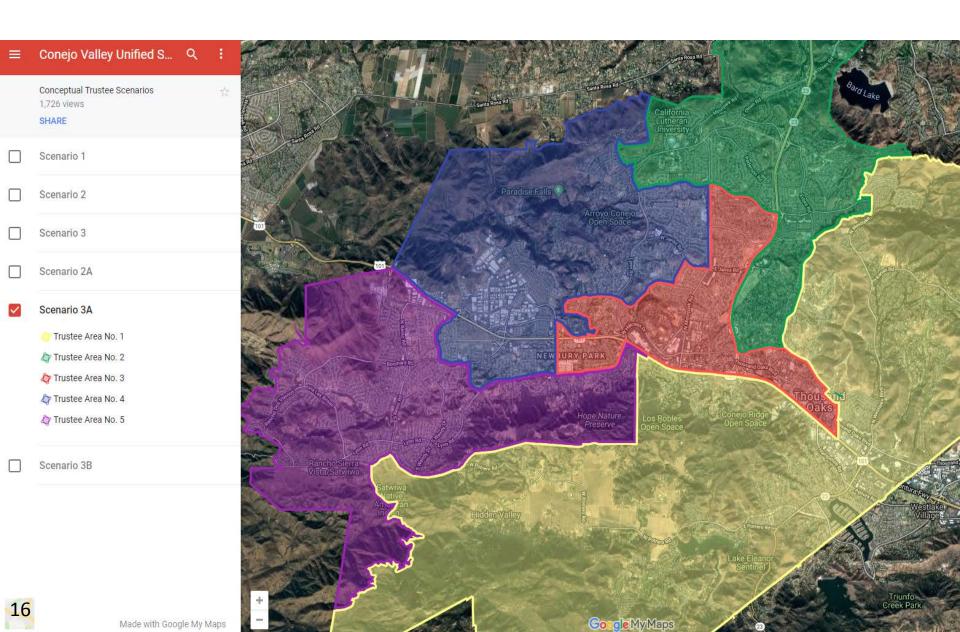
In sum, should no qualified candidate emerge, starting at the close of business on the 83rd day prior to election day, the District will begin to advertise the open seat within the relevant Trustee-area and form a committee of less than a quorum of the Board (2 Board members). Importantly, the appointee must be eligible for office and reside within the specific vacant trustee area. The appointment must be made at a Board meeting prior to election day. The appointed member will serve as if elected in the general election – for four years.

Why is CVUSD being divided into five By-Trustee Areas, instead of three or seven or nine? Pursuant to Education Code section 35012, the default number of trustees for a given school district is five. In certain circumstances, a unified school district may be formed with, or increase its number of trustees to, seven members. Also, elementary school districts with daily attendance of under 300 students are permitted to have as few as three trustees. While there is a process that permits school districts to move from five to seven or from seven to five trustees, here, the recent and ongoing transition to a By-Trustee Area Election System does not impact the number of trustees representing and governing the District. Instead, this transition only alters the method by which trustees are elected. Since CVUSD is governed by a five Trustee Board, the draft map options each create five Trustee areas.

Have additional questions or concerns? Send them to: DistrictElections@conejousd.org



# Interactive Web Viewer



# Comprehensive Website – Available in Spanish

www.conejousd.org/Community/By-Trustee-Area-Election-System-Spanish



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### BY-TRUSTEE AREA ELECTION SYSTEM - SPANISH

By-Trustee Area Election System - Spanish Community

Elecciones basadas en el distrito

Ver la carta de demanda

Preguntas frecuentes

Cronología y fechas clave

Mapas generales de CVUSD

Mapas de Límites de Asistencia Escolar de CVUSD

Actualizar Borradores del Mapa del Distrito - CVRA

NUEVA Sesión cerrada Borradores de mapas / Mapas de escenarios 1, 2 & 3

NUEVA Posible secuenciación electoral

Videos de presentaciones y audiencias públicas

Presentaciones en PDF

Enviar una pregunta o preocupación

Elecciones basadas en el distrito en otros distritos escolares

District-based elections (English)

#### Elecciones basadas en el distrito

El Distrito Escolar Unificado de Conejo Valley actualmente elige a sus miembros de la Junta de Educación a través de un sistema electoral general. Bajo este sistema, los candidatos para la Junta de Educación pueden residir en cualquier parte del área de servicio de CVUSD y son elegidos por los votantes registrados que residen dentro del área de servicio de CVUSD.

CVUSD recibió una carta de <u>demanda con fecha del 8 de junio de 2018</u> en la que se afirma que el método actual del Distrito para elegir a los miembros de la Junta de Educación a través de elecciones generales infringe la Ley de <u>Derechos de Votación de California ("CVRA")</u>. Esta carta alega que las elecciones del Distrito "pueden estar ocurriendo por votación polarizada" y amenaza con un litigio si el Distrito se niega a adoptar un Sistema de Elecciones de los Fideicomisarios. Un Sistema de Elección de los Fideicomisarios es aquel en el que el área de servicio de CVUSD se divide en áreas de los Fideicomisarios, y los votantes en cada área de los Fideicomisarios eligen a su representante de la Junta de Educación, que también debe vivir en esa área.

El 20 de noviembre de 2018, los miembros de la Junta de Educación del Distrito Escolar Unificado de Conejo Valley adoptaron una <u>resolución</u> que declaraba su intención de hacer la transición a un Sistema de Elecciones del Área de los Fideicomisarios en respuesta a la carta de demanda.

De conformidad con la <u>Sección 10010 del Código Electoral</u>, CVUSD llevará a cabo una serie de audiencias públicas durante los próximos 90 días para recibir comentarios de la comunidad sobre la composición de las áreas geográficas de la elección para los puestos de la Junta de Educación. Es de suma importancia que los residentes participen y proporcionen comentarios durante las próximas audiencias públicas. El deseo del Distrito es asegurar que las Áreas de los Fideicomisarios propuestas reflejen las comunidades de interés y que la comunidad esté involucrada en este proceso.

Revise la página de Preguntas frecuentes para obtener información adicional sobre las elecciones del distrito.

# Preparing Trustee Voting Area Plans: Federal & State Requirements

## Federal Requirements

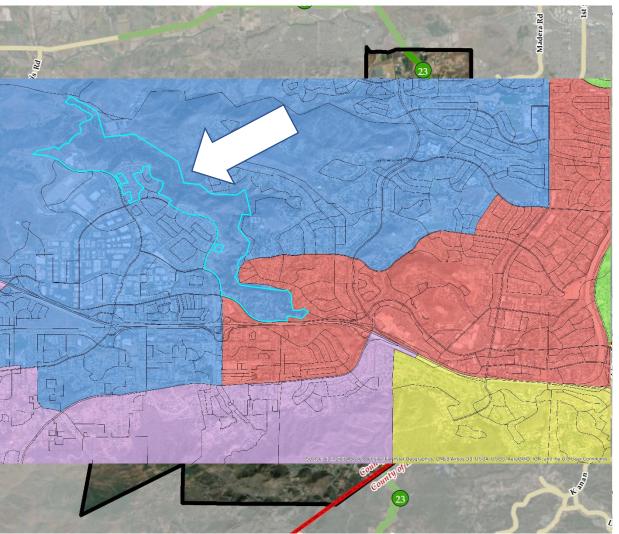
- Equal Population
  - As equal as practical based on data and criteria from most recent Census Total Population
- Minority Voting Rights
  - No Discriminatory Purpose; No Vote Dilution
- Equal Protection
  - Race must not be a predominant factor

### State Requirements

- Topography
- Geography
- Cohesiveness, Contiguity, Integrity, & Compactness of territory
- Community of Interest



# Considerations



- School District boundaries
- City boundaries
- Attendance Areas
- Topography
- Precincts
- Streets and Highways
- Parcels
- Population Density
- Census Blocks



# Census Population & CVAP Data

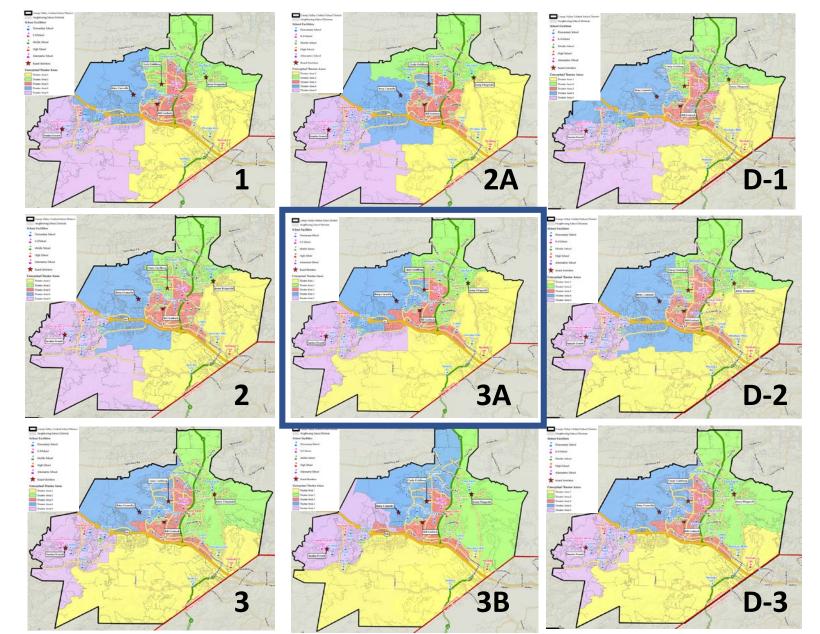
	Total Population			
Population	Total	%	Total	%
Hispanic/Latino	22,2607	16.73%	15,332	14.88%
White	95,365	70.59%	75,460	73.26%
Black/ African American	1,566	1.16%	1,200	1.16%
American Indian/ Alaska Native	245	0.18%	189	0.18%
Asian	11,354	8.40%	8,773	8.52%
Native Hawaiian/ Pacific Islander	137	0.10%	116	0.11%
Other	281	0.21%	163	0.16%
Two or More Races	3,540	2.62%	1,772	1.72%
Total Population	135,095	100.00%	103,005	100.00%

	2012-2016 CVAP		
Population	Total	%	
Hispanic/Latino	11,282	11.83%	
White	74,283	77.89%	
Black/ African American	918	0.96%	
American Indian/ Alaska Native	134	0.14%	
Asian	6,947	7.28%	
Native Hawaiian/ Pacific Islander	99	0.10%	
Two or More Races	1,705	1.79%	
Total Population	95,368	100.00%	

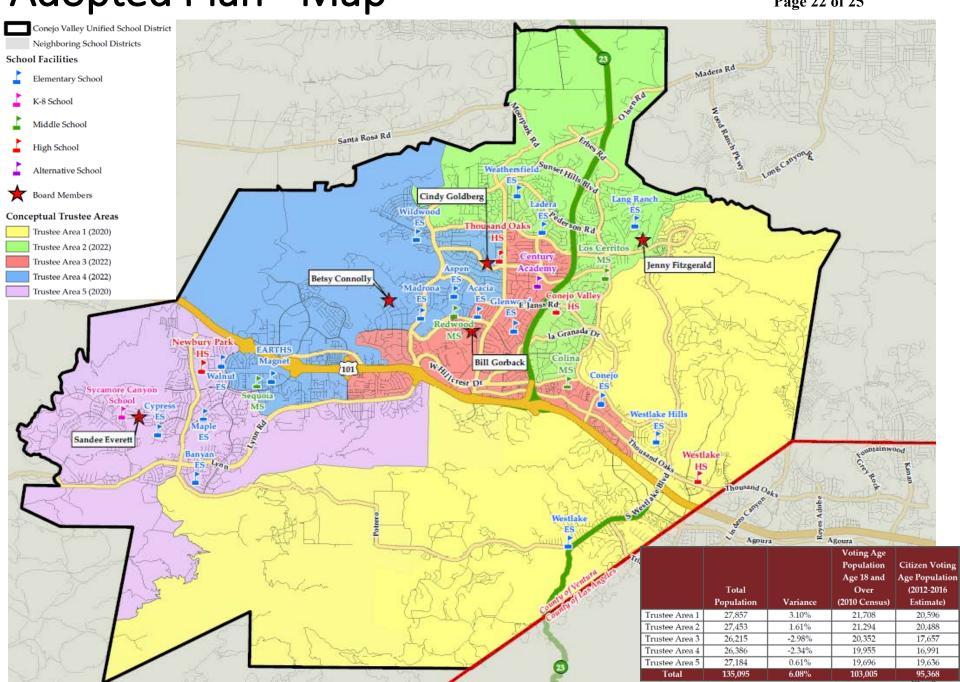


# **Options Under Consideration**

- Scenario 2 Scenario 3A Scenario D-2
- Scenario 3 Scenario 3B Scenario D-3



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# Adopted Plan: Demographics

Citizens by Voting Age Population Estimate (2012-2016)					
	Trustee Area 1	Trustee Area 2	Trustee Area 3	Trustee Area 4	Trustee Area 5
Population	20,596	20,488	17,657	16,991	19,636
Population Variance	1,522	1,414	-1,417	-2,083	562
Population Variance	7.98%	7.42%	-7.43%	-10.92%	2.95%
Hispanic/Latino	1,516	2,265	3,791	1,889	1,821
rnspanic/Latino	7.36%	11.06%	21.47%	11.12%	9.27%
White	17,177	16,020	12,241	13,121	15,724
winte	83.40%	78.19%	69.33%	77.22%	80.08%
Black/	196	175	273	168	106
African American	0.95%	0.85%	1.55%	0.99%	0.54%
American Indian/	35	14	60	0	25
Alaska Native	0.17%	0.07%	0.34%	0.00%	0.13%
Asian	1,432	1,316	911	1,582	1,706
Asian	6.95%	6.42%	5.16%	9.31%	8.69%
Native Hawaiian/	0	49	10	18	22
Other Pacific Islander	0.00%	0.24%	0.06%	0.11%	0.11%
Other	0	0	0	0	0
Other	0.00%	0.00%	0.00%	0.00%	0.00%
Two or More Races	240	649	371	213	232
I WO OF MORE NACES	1.17%	3.17%	2.10%	1.25%	1.18%

# How & Why the Board Made its Final Decision

- Selected the option that was determined to be in the best interests for the District
- Vast Community support
- Scenario 3A determined:
  - Best fit for the District's culture
  - Made sense geographically and appropriately grouped communities of interest
  - Improved CVAP for Latino, Asian, African American blocs



Complies with both the *spirit* and *letter* of the CVRA laws



# **Next Steps**

# •Spring 2019:

 Seek Approval from the Ventura County Committee on School District Organization

# Spring/Summer 2019:

- Receive response to waiver request from SBE
- Board authorized submission on March 5, 2019 following Public Hearing and outreach to requisite District stakeholders

### November 2020:

- Hold by-trustee area elections
- 2020: Areas 1 & 5
- 2022: Areas 2, 3, & 4



#### **COUNTY COMMITTEE RESOLUTION NUMBER 19-02**

RESOLUTION OF THE VENTURA COUNTY COMMITTEE ON SCHOOL DISTRICT ORGANIZATION APPROVING THE ESTABLISHMENT OF TRUSTEE AREAS AND CHANGING THE METHOD OF ELECTION TO A BY-TRUSTEE AREA ELECTION PROCESS IN THE CONEJO VALLEY UNIFIED SCHOOL DISTRICT

- WHEREAS, a proposal to establish trustee areas and change the method of election to a by-trustee area election process was presented to the Ventura County Committee on School District Organization ("County Committee") by the Board of Education ("Board") of the Conejo Valley Unified School District; and
- **WHEREAS**, the Board of the Conejo Valley Unified School District has adopted a resolution declaring its intent to seek a waiver of the election requirements from the State Board of Education; and
- **WHEREAS**, Education Code section §5019(c)(1) provides that a proposal to establish trustee areas may be initiated by resolution of the governing board of a district; and
- WHEREAS, Education Code section §5019(c)(2) further provides that when a proposal is made by a governing board of a district to establish trustee areas, the county committee on school district organization shall call and conduct at least one hearing in the district on the matter; and
- **WHEREAS**, Education Code section §5030 provides that whenever trustee areas are established in a district, provisions shall be made for one of the alternative methods of electing governing board members; and
- WHEREAS. Education Code section §5020 provides that a resolution of a county committee on school district organization approving a proposal to establish trustee areas, and to adopt one of the alternative methods of electing governing board members specified in Education Code section §5030, shall constitute an order of election which shall be presented to the electors of the district not later than the next succeeding election for members of the governing board; and
- **WHEREAS**, the County Committee met on March 22, 2019, to consider the proposal to establish trustee areas and change the method of election to a by-trustee area election process in the Conejo Valley Unified School District; and
- WHEREAS, the County Committee meeting on March 22, 2019, took place within the boundaries of the Conejo Valley Unified School District, and the meeting included a public hearing in accordance with Education Code section §5019(c); and
- WHEREAS, by Resolution Numbers 18/19-11 and 18/19-17, the Board of the Conejo Valley Unified School District determined that an at-large method of election could be subject to legal challenge under the California Voting Rights Act of 2001 and adopted a by-trustee area electoral system for consideration by the County Committee; and
- WHEREAS, by Resolution Number 18/19-18, the Board of the Conejo Valley Unified School District declared its intent to request that the State Board of Education waive the election requirements of Education Code section §5020 and §5030 in order to ensure the timely adoption of trustee areas and the district's transition from its current at-large electoral process; and

WHEREAS, having consideration of the proposal of the Board of the Conejo Valley Unified School District to establish trustee areas and change the method of election to a by-trustee area election process as set forth in its Resolution Numbers 18/19-11 and 18/19-17, as well as public comments, the County Committee recommends approval of the proposal of the Board of the Conejo Valley Unified School District;

**NOW, THEREFORE, BE IT RESOLVED** that the County Committee hereby finds the foregoing recitals to be true and correct; and

**BE IT FURTHER RESOLVED** the County Committee hereby establishes trustee election areas within the Conejo Valley Unified School District as set forth in the District's Resolution Numbers 18/19-11 and 18/19-17; and

**BE IT FURTHER RESOLVED** the County Committee hereby adopts, as the method of election governing board members to the Board of Education of the Conejo Valley Unified School District, that method of election specified in Education Code section §5030(b), which provides one or more members residing in each trustee area be elected by the registered voters of that particular trustee area; and

**BE IT FURTHER AND FINALLY RESOLVED** that this action of the County Committee establishing trustee election areas and adopting one of the alternative methods of electing governing board members specified in Education Code section §5030 shall not be deemed to constitute an order of election if the State Board of Education grants the district's waiver and if such waiver is granted, trustee area elections shall be commenced effective the next succeeding Board member election in November 2020.

I, Misty Key, Secretary to the Ventura County Committee on School District Organization, hereby certify, in the County of Ventura, State of California, that the above and foregoing Resolution was duly and regularly adopted by said County Committee at a special meeting thereof held on the 22<sup>nd</sup> day of March, 2019, and passed by a vote of:

AYES:
ABSTAIN:
NOES:
ABSENT:
IN WITNESS WHEREOF, I have hereunto set my hand this 22 <sup>nd</sup> day of March, 2019.

Misty Key, MBA
Secretary to the Ventura County Committee on School District Organization

# RESOLUTION OF THE GOVERNING BOARD OF THE CONEJO VALLEY UNIFIED SCHOOL DISTRICT Resolution No. 18/19-11

Resolution to Initiate a Transition to a By-Trustee Area Election System Commencing with the 2020 Governing Board Election and Statement of Intent to Seek a Waiver of the Election Requirement from the State Board of Education

WHEREAS, the Conejo Valley Unified School District Board of Education ("Board") is keenly aware of the importance of maintaining a fair election system;

WHEREAS, the Board has always strived to listen to all voices in the community and represent all of our community;

WHEREAS, California Education Code sections 5019(a) & (c)(l) and 5030 authorizes the Ventura County Committee on School District Organization ("County Committee"), upon application of a school district's governing board, to change the method of election of governing board members in a school district under its jurisdiction;

WHEREAS, the California Voting Rights Act (Elections Code §§ 14025 et seq.) ("CVRA") prohibits the use of an "at-large" election system for governing board members of a school district if the "at-large" elections impair the ability of a protected class to elect candidates of its choice, or its ability to influence the outcome of an election;

WHEREAS, Governing Board ("Board") Members of the Conejo Valley Unified School District ("District") are currently elected using an "at-large" election system (i.e., election system in which registered voters of the entire jurisdiction elect candidates to the governing board);

WHEREAS, the Board received a letter from a law firm asserting that the Board's atlarge board member electoral system violates the CVRA and threatening litigation if the Board declines to voluntarily change to a district-based election system for electing board members;

WHEREAS, although the letter was not accompanied by any evidence to support the claim of a CVRA violation, the Board has directed staff to initiate the process to establish "bytrustee areas" elections to avoid costs associated with defending a lawsuit based on the CVRA even if that lawsuit were to reach a settlement in a timely manner;

WHEREAS, there was inadequate time for the District to complete the required transition process, obtain community input, and work with the County and State to implement a change to by-trustee area elections in advance of the November 2018 general election;

WHEREAS, it is considered the view of the Board that starting with the 2020 Board elections, and with the benefit of federal Census data, the public interest will be better served by election of its Board members using a "by-trustee area" election system (i.e., elections in which one candidate residing in each trustee area is elected by only the registered voters in that particular trustee area);

WHEREAS, although Education Code section 5020 requires that a County Committee's resolution approving a change in the method of electing governing board members be submitted to the electorate for its approval at the school district's next regular election, the Board intends to seek a waiver of the voter approval requirement as permitted by law. Education Code sections 33050-33053 authorize the State Board of Education to waive this voter approval requirement, which could reduce the costs and risks associated with a school district's transition to a "bytrustee area" election system;

WHEREAS, the Board finds it is appropriate to seek a waiver of the election requirement in Education Code section 5020, and portions of sections 5019, 5021, and 5030, to ensure the timely implementation of the "by-trustee area" election system commencing with the 2020 Governing Board election, to reduce costs for the District associated with placing an item on the ballot and to reduce any potential legal liability or financial risk to the District under the CVRA;

WHEREAS, the adoption of "by-trustee area" elections will not affect the terms of any sitting Board members, or the terms of any Board candidates who are elected during the November 2018 election, each of whom will serve out his or her current term; and

WHEREAS, the Board, cognizant of its need for fiscal responsibility, desires to implement this change in the manner of electing Board members in the most cost effective and efficient manner.

NOW, THEREFORE, the Governing Board of the Conejo Valley Unified School District does hereby resolve, order and determine as follows:

- 1. The above recitals are true and correct.
- 2. The Board hereby determines that the trustee area boundary lines shall be developed based on federal Census data to provide for "by-trustee areas" elections commencing in 2020.
- 3. By this resolution, and pursuant to Education Code sections 5019(a) and 5030, the Board directs District staff to transmit this resolution to the Ventura County Committee on School District Organization to apply to have the County Committee adopt a change in the method of electing members of the board from "at-large" elections [Education Code section 5030(a)] to "by-trustee area" elections [Education Code section 5030(b)] commencing with the 2020 Board elections.
- 4. Before submitting a final proposal to the County Committee for a trustee area plan using the federal Census data, multiple public hearings shall be scheduled to obtain public input on the draft proposals prepared.
- 5. The Board shall apply to the County Committee for establishment of trustee areas pursuant to Education Code section 5019(a) in a timely manner to have the 2020 elections for the Board conducted within the new trustee areas.
- 6. The Superintendent, or his designee, shall send a copy of this resolution to the County Committee for action in accordance with law.

- 7. The Superintendent, or his designee, is hereby directed to prepare an additional Board resolution, and implement the applicable legal requirements in a timely manner, to seek a waiver from the State Board of Education of the election requirement imposed by Education Code section 5020.
- 8. The Superintendent, or his designee, shall consult with legal counsel to resolve all legal issues necessary to give effect to this resolution.

9. The foregoing resolution shall take effect immediately upon its adoption.
PASSED AND ADOPTED by the Board on November 20, 2018, at a duly noticed meeting by the following vote:
AYES:
NOES:
ABSTAIN:
ABSENT:  I, Bolson Orvyo , Clerk of the Governing Board of the Conejo Valley Unified School District, HEREBY CERTIFY that the foregoing Resolution was duly introduced, passed and adopted by the Board at a meeting thereof held on November 20, 2018, by a vote of to O
IN WITNESS THEREOF, I have hereto set my hand this 20th day of November, 2018.

Clerk of the Governing Board

# RESOLUTION OF THE GOVERNING BOARD OF THE CONEJO VALLEY UNIFIED SCHOOL DISTRICT Resolution #18/19-17

A RESOLUTION APPROVING AND ADOPTING A FINAL TRUSTEE AREA PLAN FOR THE DISTRICT'S TRANSITION TO A BY-TRUSTEE AREA ELECTION SYSTEM; A PLAN OF ELECTION FROM THOSE AREAS; AND RECOMMENDING THAT THE VENTURA COUNTY COMMITTEE ON SCHOOL DISTRICT ORGANIZATION APPROVE THE DISTRICT'S ESTABLISHMENT OF A BY-TRUSTEE AREA ELECTION SYSTEM AND ADOPTED TRUSTEE VOTING AREA PLAN

- A. On November 20, 2018, the Conejo Valley Unified School District Governing Board ("Board") passed Resolution No. 18/19-11 initiating the process for the Conejo Valley Unified School District ("District") to transition from an "at-large" election system to a "by-trustee area" election system commencing with the 2020 Board elections.
- B. In approving Resolution No. 18/19-11, the Board expressed its view that a transition to a by-trustee area election system will reduce the District's risk of costly litigation, especially since a successful plaintiff under the California Voting Rights Act (Elections Code §14025 et seq.) ("CVRA") is entitled to reasonable attorneys' fees and experts' fees, creating great financial risk to any jurisdiction sued.
- C. The District utilized the services of Cooperative Strategies ("Consultant") to prepare proposed trustee area boundary plans for consideration by the District, Board, and community. The Consultant has extensive experience working with school districts and local jurisdictions regarding electoral demographics, taking into consideration the CVRA, the Federal Voting Rights Act, and related election system choices.
- D. All of the proposed trustee area boundary plans prepared by Consultant were drawn with all applicable laws and regulations in mind, including the CVRA and federal election law.
- E. The District conducted public hearings at Board meetings on December 4, 2018 and December 11, 2018 to solicit feedback in advance of map preparation. The map options were released to the public and available for public review and comment on the District's website from mid-January 2019 until final adoption on February 19, 2019. During that time, the District conducted public hearings at Board meetings on January 22, 2019, February 5, 2019, and February 19, 2019. The District also continuously posted FAQs, map options, presentation materials, and additional information materials on the District's website page devoted specifically to this transition.
- F. With thoughtful consideration of all public input received on the draft trustee area plans and applicable state and federal legal criteria, the Board desires to adopt the trustee area plan and demographic information described as the "Trustee Plan 3A (attached hereto as Exhibit "A") as the final trustee area plan establishing the boundaries for the new trustee areas, and to request timely approval from the County Committee of the trustee area plan and the District's transition to a by-trustee area election system commencing with the 2020 Governing Board election.

G. In order to complete the transition to by-trustee area elections in a timely and cost effective manner, and to ensure that the new by-trustee area process will be in place in time to elect new governing board members at the Board's next regularly scheduled election, the District is seeking a waiver of certain portions of the Education Code from the State Board of Education. The District's request for waiver will be submitted to the State Board of Education for approval.

NOW, THEREFORE, the Governing Board of Conejo Valley Unified School District does hereby resolve, order and determine as follows:

- 1. The above recitals are true and correct.
- 2. The Board hereby adopts the trustee area plan and demographic information described as the 3A Map Option (attached hereto as Exhibit "A") as the final trustee area map for the District's transition to a by-trustee area election system commencing with the 2020 Governing Board election.
- 3. That the District will hold by-trustee area elections in two areas (areas 1 and 5) at its November 2020 election, assuming timely approval by the Ventura County Committee. The District will hold by-trustee area elections in three areas (areas 2, 3, and 4) at its November 2022 election subject to any required trustee area boundary adjustments required pursuant to Education Code section 5019.5 following the release of the decennial federal census.
- 4. That by this resolution and contingent upon the approval by the County Committee of the District's change to a by-trustee area election system, the Board hereby applies to the County Committee to timely approve the Board's adopted trustee area plan for implementation commencing with the 2020 Governing Board election, or at the earliest possible election, as conditioned upon approval of the Education Code waiver request submitted to the State Board of Education.
- 5. The Board hereby authorizes and directs District staff to transmit this resolution, the final trustee area plan adopted, and any additional required documentation to the County Committee and to take any other necessary action to effectuate the purposes of this resolution and complete the District's transition to a by-trustee area election system for the 2020 Governing Board elections.
  - 6. The foregoing resolution shall take effect immediately upon its adoption.

PASSED AND ADOPTED by the Board on February 19, 2019, at a duly noticed meeting by the following vote:

AYES: 4

NOES: 1

ABSTAIN: 0

#### ABSENT: 0

I, William Gorback, Clerk of the Governing Board of the Conejo Valley Unified School District, HEREBY CERTIFY that the foregoing Resolution was duly introduced, passed and adopted by the Board at a meeting thereof held on February 19, 2019, by a vote of 4 to 1.

IN WITNESS THEREOF, I have hereto set my hand this 19th day of February, 2019.

Clerk of the Governing Board

# RESOLUTION OF THE GOVERNING BOARD OF THE CONEJO VALLEY UNIFIED SCHOOL DISTRICT Resolution No. 18/19-18

# Resolution Authorizing the Submission of a General Waiver Request to be Approved by the State Board of Education Concerning the District's Transition to a By-Trustee Area Election System

- A. On November 20, 2018, the Conejo Valley Unified School District Governing Board ("Board") passed Resolution No. 18/19-11 initiating the process for the Conejo Valley Unified School District ("District") to transition from an "at-large" election system to a "by-trustee area" election system commencing with the 2020 Board elections.
- B. The Board believes that a transition to a by-trustee area election system will reduce the District's risk of costly litigation, especially since a successful plaintiff under the California Voting Rights Act ("CVRA") is entitled to reasonable attorneys' fees and experts' fees, creating great financial risk to any jurisdiction sued.
- C. Although Education Code section 5020 normally requires a resolution approved by the local county committee on school district organization authorizing a change in the method of electing governing board members be submitted to the electorate for its approval at the District's next regular election, the State Board of Education is authorized to waive section 5020(a) and portions of sections 5019, 5021, and 5030 of the Education Code related to such election requirement.
- D. Further, in passing Resolution No. 18/19-11, the Board expressed its intention to seek a waiver of the ballot requirement from the State Board of Education as permitted under Education Code sections 33050-33053. By seeking a waiver from the election requirement, the District will make sure the new by-trustee area election system is implemented by the 2020 Governing Board election, thereby reducing the risk of any potential liability to the District under the CVRA, in addition to reducing costs for the District associated with placing an item on the ballot.
- E. In order to obtain a waiver from the State Board of Education, the District must comply with Education Code sections 33050 and 33051 and State Board of Education and California Department of Education regulations and requirements. Such requirements include conducting a noticed public hearing whereby the public may testify on the merits of obtaining a waiver from the State Board of Education and submitting a completed General Waiver Request form to the California Department of Education to be approved by the State Board of Education. Such requirements further include contacting the District bargaining units, advisory committees and councils.
- F. On March 5, 2019, during a meeting of the Board, the Board convened a duly-noticed public hearing to solicit public testimony on the merits of obtaining a waiver of the election requirement from the State Board of Education.

**NOW, THEREFORE**, the Governing Board of the Conejo Valley Unified School District does hereby resolve, order, and determine as follows:

- 1. The above recitals are true and correct.
- 2. That after receiving and considering public testimony at a duly-noticed public hearing, the Board hereby approves the application of a General Waiver Request, to be approved by the State Board of Education, seeking waiver of Education Code Section 5020 and portions of Sections 5019, 5021, and 5030, pertaining to the requirement that a change in the District's election system from an "at large" election system to a "by-trustee area" election system be presented to the electorate of the District.
- That the District has consulted all collective bargaining units and shall note the collective bargaining units' positions regarding the waiver in the District's General Waiver Request.
- 4. That the District has consulted with all applicable advisory committees and councils regarding the waiver and shall note such consultation in the District's General Waiver Request.
- The Board hereby authorizes and directs the Superintendent, or his designee, to submit a General Waiver Request to the California Department of Education, to be approved by the State Board of Education, seeking a waiver from the election requirement imposed by the Education Code sections noted herein, so as to ensure the timely implementation of the District's by-trustee area election system for the 2020 Governing Board elections, and to take all actions necessary to effect the intent of this resolution.
  - 6. The foregoing resolution shall take effect immediately upon its adoption.

PASSED AND ADOPTED by the Board on March 5, 2019, at a duly noticed meeting by the

following vote:
AYES: 5
NOES: $\mathcal{O}$
abstain: $\mathcal{O}$
ABSENT: O
I, William Gorback, Clerk of the Governing Board of the Conejo Valley Unified School District HEREBY CERTIFY that the foregoing Resolution was duly introduced, passed and adopted by the Board at a meeting thereof held on March 5, 2019, by a vote of to
IN WITNESS THEREOF, I have hereto set my hand this $5^{+h}$ day of $Maych$ , 2019.
Bell Sheep

Clerk of the Governing Board